

UK Government's New Plan for ImmigrationMay 2021

About Together (Scottish Alliance for Children's Rights)

Together (Scottish Alliance for Children's Rights) is an alliance that works to improve the awareness, understanding and implementation of the UN Convention on the Rights of the Child (UNCRC) and other international human rights treaties across Scotland. We have over 450 members ranging from large international and national non-governmental organisations (NGOs) through to small volunteerled after school clubs. Our activities include collating an annual *State of Children's Rights* report to set out the progress made to implement the UNCRC in Scotland. The views expressed in this submission are based on wide consultation with our members but may not necessarily reflect the specific views of every one of our member organisations.

1. The foreword provides a high-level outline of the New Plan for Immigration, including reforms to make the system fair, but firm. Overall, how far do you support or oppose what is being said here?

Chapter 1: Overview of the Current System

- 2. The UK Government is committed to building an asylum system that is firm and fair, based on three major objectives:
- To increase the fairness and efficacy of our system so that we can better protect and support those in genuine need of asylum.
- To deter illegal entry into the UK, thereby breaking the business model of criminal trafficking networks and protecting the lives of those they endanger; and
- To remove more easily from the UK those with no right to be here.

How effective, if at all, do you think each of the following will be in helping the UK Government achieve this vision? Please select one response for each statement.

A. Strengthening safe and legal routes for	No response
those genuinely seeking protection in the UK	
B. Reforming legal processes to ensure	No response
improved access to justice	
C. Reforming legal processes to ensure	No response
speedier outcomes	
D. Requiring those who claim asylum and their	No response
legal representatives to act in 'good faith' by	
providing all relevant information in support	
of their claim at the earliest opportunity	

E. Enforcing the swift removal of those found	No response
to have no right to be in the UK, including	
Foreign National Offenders	
F. Eliminating the ability for individuals to	No response
make repeated protection claims to stop their	
removal, when those follow-up claims could	
have been raised earlier in the process	
G. Preventing illegal entry at the border, for	No response
example, by making irregular channel	
crossings unviable for small boats or deterring	
other activities such as hiding in the back of	
lorries	
3. Please use the space below to give further detail for your answer. In particular, if there are any other objectives that the Government should consider as part of their plans to reform the asylum and illegal migration systems.	We have chosen not to answer the above questions as their format and framing inhibits our ability to offer meaningful feedback from a children's rights perspective. A human rights-based approach must be at the core of the UK's asylum system. All reforms must ensure children and families' rights are respected, protected and fulfilled. This includes the rights set out in the UN Convention on the Rights of the
	<u>Child ('UNCRC')</u> , <u>1951 Refugee Convention</u> and other international instruments.
	The UNCRC applies to everyone under 18 years old. Article 22 recognises that refugee and asylumseeking children require special protection. Governments must ensure children have effective access to asylum procedures that are fair, humane and efficient. They must also ensure children have protection and assistance in accessing all other rights under the UNCRC, including the right to life survival and development (Article 6); family life (Articles 9-10); to have their best interests at the centre of all decisions (Article 3); right to health (Article 24); right to an adequate standard of living (Article 37); and right to recovery from trauma (Article 39). All rights under the UNCRC are indivisible and interdependent.
	The UN Committee on the Rights of the Child ('UN Committee') has expressed numerous concerns about the UK's asylum and immigration systems. In 2016, it made a range of recommendations relating to data collection, access to independent guardians, age assessments, child detention, reception conditions, family reunion, access to basic services, and return procedures. Many of these recommendations remain outstanding.

To develop a rights-respecting system, the UK Government should conduct a Child Rights Impact Assessment (CRIA) of its proposals as a matter of urgency. This will enable any gaps or concerns to be identified and addressed. To be effective, this assessment must be subject to ongoing review.

There is a wide range of international guidance which the UK Government should use to inform its approach. This includes:

1. Guidance from the UN Committee:

- General Comment 6 on unaccompanied and separated children
- General Comment 14 on the best interests of the child
- General Comment 22 on children's rights in the context of international migration
- General Comment 23 on children's rights in countries of transit and destination.

2. Council of Europe Guidelines on Child-Friendly Justice:

These Guidelines apply in administrative, as well as civil and criminal settings. They are underpinned by fundamental principles of child participation, best interests, dignity and non-discrimination.

3. <u>UNHCR Guidelines on Assessing and</u> **Determining the Best Interests of the Child**

Contains guidance on a range of matters including age assessments and seeking the child's views.

Chapter 2: Protecting those Fleeing Persecution, Oppression and Tyranny

4. The intention of the UK Government is to maintain clear, well defined routes for refugees in need of protection, ensuring refugees have the freedom to succeed, ability to integrate and contribute fully to society when they arrive in the UK.

In your view, how effective, if at all, do you feel each of the following proposals will be in ensuring the Government can provide safe and legal ways for refugees in genuine need of protection?

Maintaining a long-term commitment to resettle refugees from around the globe to the UK, including ensuring a full range of persecuted minorities are represented

No response

Granting resettled refugees immediate	No response
indefinite leave to remain on their arrival in	
the UK so that they benefit from full rights and	
entitlements when they arrive	
Reviewing the refugee family reunion routes	No response
available to refugees who have arrived	
through safe and legal routes	
Ensuring resettlement programmes are	No response
responsive to emerging international crises –	
so refugees at immediate risk can be resettled	
more quickly.	
Working to ensure more resettled refugees	No response
can enter the UK through community	·
sponsorship, encouraging stronger	
partnerships between local government and	
community groups	
Introducing a new means for the Home	No response
Secretary to help people in extreme need of	The response
safety whilst still in their country of origin in	
life-threatening circumstances	
Enhancing support provided to refugees to	No response
help them integrate into UK society and	No response
become self-sufficient more quickly	
	No response
Reviewing support for refugees to access	No response
employment in the UK through our points-	
based immigration system where they qualify.	
5. In maintaining clearly-defined safe and	legal routes, how important, if at all, are each of the
following practical considerations? Plea	se select one response for each statement.
Linking the numbers of refugees the UK	No response
resettles to the capacity of local areas to	·
provide help and support.	
Prioritising refugees on the basis of their	No response
vulnerability or risk.	
Prioritising refugees based on their potential	No response
to integrate in the UK (e.g. English proficiency,	
preexisting ties to the UK, or skills).	
Prioritising refugees from persecuted	No response
minority groups	1.0.10000000
Prioritising the family members of refugees	No response
already in the UK.	ino response
diready in the or.	
6. The intention is to continue to provide s	l support to all those granted refugee status so that
•	and contribute to society when they arrive in the
	at each of the following proposals will help to meet
this aim of developing refugee support?	
An integration support package should focus	No response
on progress to employment (including self-	
employment)	

An integration support package should	No response
consider elements such as well-being,	
language, employment and social bonds	
An integration support package should be	No response
delivered at local level to national standards	
(to an agreed mandatory framework), so that	
all refugees receive the appropriate level of	
support, delivered in a way that is appropriate	
to where they live	

- 7. Please use the space below to give further feedback on the proposals in chapter 2. In particular, the Government is keen to understand:
- (a) If there are any ways in which these proposals could be improved to make sure the objective of providing well maintained and defined safe and legal routes for refugees in genuine need of protection is achieved; and
- (b) Whether there are any potential challenges that you can foresee in the approach the Government is taking to help those in genuine need of protection.

Please provide as much detail as you can.

Answer for b	Please see our answer to Question 3 which is equally applicable in this context.
Answer for a	Please see our answer to Question 3 which is equally applicable in this context.

Safe and legal routes including family reunion for unaccompanied asylum-seeking children

8. The Government recognises the importance of reuniting those who are in the UK who are in genuine need of protection, with their family members. How important, if at all, do you think each of the following proposals would be in meeting this objective? Please select one response for each statement.

Reuniting an adult with refugee status in the UK with...

Their spouse or partner, wherever their	No response
spouse/partner may be in the world	
Their own child who is under the age of 18,	No response
wherever their child may be in the world	
Their own adult child who is over the age of	No response
18, wherever their child may be in the world	
A close family member (e.g. sister, brother),	No response
wherever that family member may be in the	
world	
Another family member (e.g. uncle, aunt,	No response
nephew, niece), wherever that family member	
may be in the world	
9. Now that the UK has left the European	No response
Union (EU), protection claimants who	
have sought international protection	
in an EU member state can no longer	
join family members in the UK using	
EU law. This means those seeking	
international protection in the EU	
must apply to join family members in	

the UK under the Immigration Rules	
like those from the 'rest of the world'.	
To what extent do you agree or	
disagree with this approach to apply	
the same policy to protection	
claimants seeking to join family	
members in the UK, regardless of	
where they are?	
10. Are there any other observations or	Please refer to Question 14.
views you would like to share relating	Thease refer to question I in
to the UK Government's future policy	
on safe and legal routes for	
unaccompanied asylum-seeking	
children in the EU wanting to reunite	
with family members in the UK?	
11. Are there any other observations or	Please refer to Question 14.
views you would like to share relating	·
to the UK Government's future policy	
on safe and legal routes for	
unaccompanied asylum-seeking	
children in the rest of the world	
(outside the EU) wanting to reunite	
with family members in the UK?	
	Please refer to Question 14.
12. Are there any other observations or	
views you would like to share relating	
to the UK Government's future policy	
on safe and legal routes to the UK for	
protection claimants in the EU?	
Please write in your answer and provide as	
much detail as you can.	
When you answer please indicate if your	
views relate to protection claimants who are	
unaccompanied asylum-seeking children,	
adults and/or families (adults and	
accompanied children) in the EU.	
13. Are there any other observations or	Please refer to Question 14.
views you would like to share relating	
to the UK Government's future policy	
on safe and legal routes for protection	
claimants who are adults and/or	
families (adults and accompanied	
children) wanting to reunite with	
family members in the UK?	
14. Are there any further observations or	The UN Committee is clear that all efforts should
views you would like to share about	be made to reunite unaccompanied or separated
safe and legal routes to the UK for	children with their family, unless this is not in their
family reunion or other purposes for	best interests (General Comment 6; General
protection claimants and/or refugees	Comment 23; Articles 9-10 UNCRC). Family

and/or their families that you have not expressed?

Please write in your answer and provide as much detail as you can.

When you answer please indicate if your views relate to protection claimants and/or refugees and/or their families in the EU and/or the rest of the world.

reunion supports children to recover from trauma by ensuring they are surrounded by their loved ones; it enables them to live safely and sustainably. Without it, the mental health issues many children develop when fleeing their home country may not be addressed and children may lack the support they need to thrive in a new environment.

The UK Government's proposals commit to reviewing family reunion rules for those who have arrived through *existing* "safe and legal routes". However, the UN Committee has called for reform of these existing routes and development of new ones. In 2016, the UN Committee called on the UK to facilitate family reunion for unaccompanied and separated refugee children located both *within* and *outside of* the UK. It identified that both groups faced significant barriers to being reunited.

At present, only adult refugees in the UK can sponsor a family member to join them.
Unaccompanied children do not have an equivalent right. The UN Committee is clear that where a child has refugee status, it would be against their best interests to pursue family reunification in the country of origin (General Comment 6, Para 82). Accordingly, the UK Government should ensure all separated and unaccompanied refugee children in the UK can sponsor their parent or main carer to be reunited with them.

Children outwith the UK also face considerable barriers to being reunited with parents who are within the UK. Current rules do not apply to children who are married or in a civil partnership or who are "leading an independent life" even if they are under 18. Nor do the rules allow children to join other family members in the UK such as aunts, uncles, older siblings or grandparents. Since 2012, legal aid has not been available in refugee family reunion cases creating additional barriers and delays, ultimately keeping families apart. The UK Government should make UK family reunion rules less restrictive to allow children at risk to join their extended family members.

Chapter 3: Ending Anomalies and Delivering Fairness in British Nationality Law

15. How effective, if at all, do you feel the following changes will be in contributing to the objective of correcting historic anomalies in current British Nationality law? Please provide an answer for each statement.

Introducing new registration provisions for children of a British Overseas Territories Citizen (BOTC) to acquire citizenship more easily	No response
Fixing the injustice which prevents a child from acquiring their father's citizenship if their mother was married to someone else	No response
Introducing a new discretionary adult registration route to give the Home Secretary an ability to grant citizenship in compelling and exceptional circumstances where there has been historical unfairness beyond a person's control	No response
Creating further flexibility to waive residence requirements for naturalisation in exceptional cases. This will mean those impacted by Windrush are not prevented from qualifying for British Citizenship because they were not able to return to the UK to meet the residency requirements through no fault of their own.	No response

16. The Government wants to change the registration route for stateless children, who were born in the UK and have lived here for five years. The Government wants to ensure that those who are genuinely stateless can benefit. People should not be able to acquire these benefits if they purposely fail to acquire their own nationality for their child.

To what extent, if at all, do you agree that this is the right approach?

No response

17. The law currently allows some discretion around naturalisation, to account for exceptional circumstances. However, it is currently an un-waivable requirement that a person must have been in the UK on the first day of their 5 (or 3) year residential qualifying period. The Government is seeking to change the law so that discretion can be exercised when a person was not in the UK on that day in appropriate cases, whilst maintaining the principle that people should have completed a period of continuous residence. This might be used, for example, where a person was a long-term resident of the UK but had been prevented from returning to the UK after a trip overseas five years ago by mistake, as was the case for a number of the Windrush generation, or due to unforeseen compelling circumstances.

To what extent, if at all, do you agree that this approach provides sufficient flexibility to allow people with a strong connection to the UK to qualify for naturalisation?

No response

18. Please use the space below to give further feedback on the proposals in chapter 3.

The Government is keen to understand:

a) If there are any ways in which these	Please see our answer to Question 3 which is
proposals could be improved to make sure the	equally applicable in this context.
objective of correcting historic anomalies in	
our nationality laws is achieved; and	
b) Whether there are any potential challenges	Please see our answer to Question 3 which is
that you can foresee in the approach being	equally applicable in this context.
taken to reform nationality laws.	

21. The UK Government intends to create a differentiated approach to asylum claims. For the first time *how* somebody arrives in the UK will matter for the purposes of their asylum claim

As the Government seeks to implement this change, what, if any, practical considerations should be taken into account?

All children have the right to seek asylum (Article 22 UNCRC; General Comment 6, Para 66; General Comment 23, Paras 14-15). A child or family's route of entry to the country has no bearing on their need for protection or their rights to fair treatment. Accordingly, we urge the UK Government not to take a differentiated approach to asylum claims based on how someone arrived in the UK..

Creating a two-tier system could risk children and families having to wait longer for a decision, whilst living in accommodation which is potentially harmful or inappropriate for their needs. It risks preventing people granted status from rebuilding their lives. Moreover, transfer or threat of transfer maylead to children's disappearance, placing them at risk of exploitative work, other forms of exploitation or trafficking. The UK Government is under a range of duties to protect children from exploitation under Articles 32-35 UNCRC.

22. The UK Government intends on introducing a more rigorous standard for testing the "well-founded fear of persecution" in the Refugee Convention. As the Government considers this change, what, if any, practical considerations should be taken into account?

Many unaccompanied and separated children will have experienced severe trauma. They may find it difficult to recount their story and/or need additional time and support to express themselves. It is crucial that the asylum system does not re-traumatise or further traumatise children when assessing their claim.

Any standards for testing must uphold children's rights in line with the Council of Europe Guidelines on Child Friendly Justice. These Guidelines apply to administrative, as well as civil and criminal processes, and underline that systems and procedures must be designed to respect the child's dignity and ensure their effective participation. This includes ensuring a child-friendly environment, information, advice and support, as well as questioning techniques. The UN Committee's General Comment 6 is clear that child asylum seekers should be given the benefit of the doubt should there be credibility concerns relating to their story as well as a possibility to appeal any decision for a formal review (Para 71).

23. The Government is aware that currently it can take many months to consider asylum applications and intends to ensure that claims from those who enter the UK illegally are dealt with swiftly and efficiently.

To help achieve this, in your view, which of the following steps would be the most important? Please rank the following statements from most to least important.

- To use asylum processing centres to accommodate those who enter the UK illegally, whilst they await the outcome of their claim and / or removal from the UK.
- 2. To have an expedited approach to appeals, particularly where further or repeat claims are made by the individual.
- To ensure there are set timescales for considering claims and appeals made by people who are in immigration

No response

detention, which will include	
safeguards to ensure procedural	
fairness. This will be set out in	
legislation.	
4. To ensure those who do not qualify	
for protection under the Refugee	
Convention, but who still face human	
rights risks, are covered in a way	
consistent with our new approach to	
asylum.	
-	thening the framework for determining the age of
	sputed. This will ensure the system cannot be
-	e children. In your view, how effective would each
of the following reforms be in achieving	
Bring forward plans to introduce a new	No response
National Age Assessment Board (NAAB) to set	
out the criteria, process and requirements to	
be followed to assess age, including the most	
up to date scientific technology. NAAB	
functions may include acting as a first point of	
review for any Local Authority age assessment	
decision and carry out direct age assessments	
itself where required or where invited to do so	
by a Local Authority.	
Creating a requirement on Local Authorities to	No response
either undertake full age assessments or refer	
people to the NAAB for assessment where	
they have reason to believe that someone's	
age is being incorrectly given, in line with	
existing safeguarding obligations	
Legislating so that front-line immigration	No response
officers and other staff who are not social	
workers are able to make reasonable initial	
assessments of age. Currently, an individual	
will be treated as an adult where their	
physical appearance and demeanour strongly	
suggests they are 'over 25 years of age'. The	
UK Government is exploring changing this to	
'significantly over 18 years of age'. Social	
workers will be able to make straightforward	
under/over 18 decisions with additional safeguards.	
3	No response
Creating a statutory appeal right against age assessment decisions to avoid excessive	No response
judicial review litigation.	
25. Please use the space below to give furth	l per feedback on the proposals in chanter 4
In particular, the Government is keen to unders	
in particular, the dovernment is keen to unders	turia.
(a) If there are any ways in which these proposa	ls could be improved to make sure the objective of
overhauling our domestic asylum framework is	
Overhauming our domestic asylum framework is	demerca, and

Answer for A	Please see our answer to Question 3 which is
Anguar for D	equally applicable in this context.
Answer for B	The UN Committee is clear that age assessments should only be conducted in cases of "serious"
	doubt" (CRC/C/GBR/CO/5, Para 77(b)). Age
	assessments are an inexact science with a wide
	margin of error, have the potential to be applied
	discriminatorily and have implications for a broad
	range of rights under the UNCRC.
	The use of age assessments can <u>leave children</u>
	feeling confused and angry having their credibility
	and identity questioned. This can negatively
	impact on their relationship with their social
	worker, and their ability to thrive in their new
	environment.
	The UK Government's Plan also looks to 'use new
	scientific methods to improve abilities to
	accurately assess age'. <u>Cases that have previously</u>
	relied upon scientific methods such as x-ray
	evidence have been found to breach Article 3, 6 and 12 of the UNCRC by the UN Committee on the
	Rights of the Child. Additionally, the Council of
	Europe has stated that the use of potentially
	harmful ionising radiation for the purpose of age
	assessment, involving exposure to radiation for
	non-medical purposes for no therapeutic benefit,
	is in conflict with medical ethics and potentially
	unlawful.
Chapter 5: Streamlining Asylum Cla	
	e the asylum and appeals system is faster, fairer and . The Government's end-to-end reforms will aim to reduce
•	ustrate removals through sequential or unmeritorious
• • •	hile maintaining fairness, ensuring access to justice and
	r view, how effective, if at all, will each of the following
intended reforms be in achieving	=
Developing a "Good Faith" requirement	No response
setting out principles for people and their	<u> </u>
representatives when dealing with public	
authorities and the courts, such as not	
providing misleading information or bring	ging
evidence late where it was reasonable to	do
so earlier	
Introducing an expanded 'one-stop' proce	ess to No response
ensure that asylum claims, human rights	
claims, referrals as a potential victim of	
modern slavery and any other protection	
matters are made and considered togeth	er,

No response	
sylum and appeals system is faster, fairer and	
overnment's end-to-end reforms will aim to reduce	
the extent to which people can frustrate removals through sequential or unmeritorious	
claims, appeals or legal action, while maintaining fairness, ensuring access to justice and	

In your view, how effective, if at all, will each of the following intended reforms be in achieving these aims:

these diffis.	
Providing more generous access to advice,	No response
including legal advice, to support people to	
raise issues, provide evidence as early as	
possible and avoid last minute claims	
Introducing an expedited process for claims	No response
and appeals made from detention, providing	
access to justice while quickly disposing any	
unmeritorious claims	
Providing a quicker process for Judges to take	No response
decisions on claims which the Home Office	
refuse without the right of appeal, reducing	
delays and costs from judicial reviews	
Introducing a new system for creating a panel	No response
of preapproved experts (e.g. medical experts)	
who report to the court or require experts to	
be jointly agreed by parties.	
Expanding the fixed recoverable costs regime	No response
to cover immigration judicial reviews (JRs) and	
encouraging the increased use of wasted costs	
orders in Asylum and Immigration matters	
Introducing a new fast-track appeal process.	No response
This will be for cases that are deemed to be	
manifestly unfounded or new claims, made	
late. This will include late referrals for modern	
slavery insofar as they prevent removal or	
deportation.	

28. The Government believes that all those who are subject to the UK's immigration laws, including those who have arrived here illegally or overstayed their visa, should be required to act in good faith at all times. Currently, the system is susceptible to being abused and there has to be an onus on individuals to act properly and take steps to return to their country of origin where they have no right to remain in the UK. This duty will apply to anyone engaging with the UK authorities on an immigration matter.

As a part this requirement, to what extent do you agree or disagree with each of the following principles:	
Individuals coming to the UK (as a visitor,	No response
student or other legal means) should leave the	
country on their own accord, by the time their	
visa expires	
Individuals seeking the protection of the UK	No response
Government should bring their claims as soon	
as possible	
Individuals seeking the protection of the UK	No response
Government should always tell the truth.	
Failure to act in good faith should be a factor	No response
that counts against the individual, when	
considered by the Home Office or judges as	
part of their decision making	
Where an individual has not acted in good	No response
faith, this will be a relevant and important	
factor which decision makers and judges	
should take into account when determining	
the credibility of the claimant.	

29. The Government propose an amended 'one-stop process' for all protection claimants. This means supporting individuals to present all protection-related issues at the start of the process. The objective of this process is to avoid sequential and last-minute claims being made, resulting in quicker and more effective decision making for claimants.

Are there other measures not set out in the proposals for a 'one-stop process' that the Government could take to speed up the immigration and asylum appeals process, while upholding access to justice?

Please give data (where applicable) and detailed reasons.

The UN Committee is clear that speedy proceedings should be encouraged *unless* this is contrary to the child's best interests or restricts their due process rights (General Comment 23, Para 15).

Many unaccompanied and separated children will have experienced severe trauma. They may be unable or find it difficult to immediately recount what has happened and/or need additional time or support to express themselves. It is crucial that the asylum system does not re-traumatise or further traumatise children as a result of prioritising speed over what is in the best interests of the child.

Furthermore, children may not have access to relevant documents or records; face delays in accessing suitable legal advice; or experience language barriers.

Any standards for testing must uphold children's rights in line with the Council of Europe Guidelines on Child Friendly Justice. These Guidelines apply to administrative, as well as civil and criminal processes, and underline that systems and procedures must be designed to respect the child's dignity and ensure their effective participation. This includes ensuring a child-friendly environment, information, advice and support, as well as questioning techniques. The UN Committee's General Comment 6 is clear that child asylum seekers should be given the benefit of the doubt should there be credibility concerns relating to their story as well as a possibility to appeal any decision for a formal review (Para 71).

	ner feedback on the proposals in chapter 5. In
particular, the Government is keen to u	
(a) If there are any ways in which these	Please see our answer to Question 3 which is
proposals could be improved to make sure the	equally applicable in this context.
asylum and appeals system is faster, fairer,	
and concludes cases more effectively;	
(b) Whether there are any potential	
challenges that you can foresee in the	
approach the Government are taking around	
streamlining appeals.	
Chapter 6: Supporting Victims of Modern Sla	overy
31. The Government believes there is a nee	d to act now to build a resilient system which
identifies victims of modern slavery as o	quickly as possible, and ensures that support is
provided to those who need it, distingui	ishing effectively between genuine and vexatious
accounts of modern slavery.	
In your view, how effective, if at all, will each of	the following intended reforms be in achieving
these aims?	
Improving First Responders' understanding	No response
of when to make a referral into the National	
Referral Mechanism (NRM) and when	
alternative support services may be more	
appropriate.	
Clarifying the Reasonable Grounds	No response
threshold.	
Legislating to clarify the basis on which	No response
confirmed victims of modern slavery may be	'
eligible for a grant of temporary, modern	
slavery specific, leave to remain.	
Clarifying the definition of "public order" to	No response
enable the UK to withhold protections	
afforded by the NRM where there is a link to	
serious criminality or risk to UK national	
security.	
Bringing forward other future legislation to	No response
clarify international obligations to victims in	The response
UK law.	
Continuing to strengthen the criminal justice	No response
system response to modern slavery, providing	The response
additional funding to increase prosecutions	
and build policing capability to investigate and	
respond to organised crime.	
Introducing new initiatives (as set out in	No response
Chapter 6 of the New Plan for Immigration) to	The response
provide additional support to victims, improve	
the Government's ability to prevent modern	
slavery in the first place, and increase	
prosecutions of perpetrators.	
	our foodback on the proposals in chanter 6. In
,	ner feedback on the proposals in chapter 6. In
particular, the Government is keen to u	nuci stanu.

(a) If there are any ways in which these proposals could be improved to make sure the objective of building a resilient system which accurately identifies possible victims of modern slavery as quickly as possible and ensures that support is provided to genuine victims who need it is achieved; and	Please see our answer to Question 3 which is equally applicable in this context.
(b) Whether there are any potential challenges that you can foresee in the approach the Government are taking around modern slavery.	

Chapter 7: Disrupting Criminal Networks Behind People Smuggling

33. Illegal immigration can cause significant harm and can endanger the lives of those undertaking dangerous journeys. It can also endanger those emergency service workers and Border Force officers who respond to illegal journeys such as those made by small boat.

The Government is determined to introduce tough new measures to deter illegal migration by strengthening the protection of the UK's borders. In your view, how effective, if at all, will each of the following intended reforms be in helping to meet this aim:

8 8 8	
Introducing tougher criminal offences for	No response
those attempting to illegally enter the UK,	
(including raising the penalty for illegal entry	
from 6 months to 2 – 5 years).	
Widening existing powers to tackle those	No response
promoting or facilitating illegal migration,	
including raising the maximum sentence for	
facilitation to life imprisonment.	
Giving additional powers to Border Force	No response
including searching freight containers for	
immigration purposes, seize and dispose of	
any vessels and the ability to stop and redirect	
vessels from the UK where persons being	
conveyed are suspected of seeking to enter	
the UK illegally.	
Increasing the penalty to a maximum of 5	No response
years in prison for Foreign National Offenders	
who return to the UK in breach of a	
deportation order.	
Overhauling the Clandestine Civil Penalty	No response
Regime.	
Implementing an Electronic Travel	No response
Authorisation (ETA) scheme to identify and	
block the entry of those who present a threat	
to the UK.	
· · · · · · · · · · · · · · · · · · ·	

34. This question relates to the proposals to overhaul the Clandestine Civil Penalty Regime in chapter 7 of the New Plan for Immigration. The Government recognises that there is an ongoing threat posed to the haulage sector by those who view clandestine concealment in goods vehicles as a means to enter the UK illegally.

Efforts to improve lorry security will assist in protecting the industry and borders, and yet the Government is still encountering large volumes of vehicles which do not meet the minimum-

security standards set out in the Civil Penalty: Prevention of Clandestine Entrants Code of Practice (which can be accessed on GOV.UK).	
How far do you agree or disagree that	No response
improving levels of goods vehicle security is an	No response
important step towards reducing illegal entry	
by clandestine migrants?	
	o overhaul the Clandestine Civil Penalty Regime in
chapter 7 of the New Plan for Immigrati	
The current maximum penalty (£2000 per	No response
clandestine migrant)	
Other amount (please specify)	
Don't know	
	or and enforce an electronic travel authorisation
	ermission to travel to the UK similar to the current
process for countries like United States,	Canada, Australia and New Zealand.
	ng with travel authorisation schemes operated by
other countries, what are your experiences of the	nose schemes?
Please give details to support your answer.	
I have not had to experience of applying	
37. Please use the space below to give furth	ner feedback on the proposals in chapter 7. In
particular, the Government is keen to u	nderstand:
(a) If there are any ways in which these	Please see our answer to Question 3 which is
proposals could be improved to make sure the	equally applicable in this context.
objective of defending the UK border and	
preventing illegal entry is achieved; and	
(b) Whether there are any potential	
challenges that you can foresee in the	
approach the Government are taking to	
defend the border.	
Chapter 8: Enforcing Removals including	
	overnment to enforce and promote compliance with
	turn of those not entitled to be in the UK. The Home
· · · · · · · · · · · · · · · · · · ·	e any foreign national offender who has been served
a sentence for an offence in the UK of 1	2 months or more.
· · · · · · · · · · · · · · · · · · ·	the following reforms be in helping us to build on
these principles?	
Consulting with Local Authority partners and	No response
stakeholders on implementing the provisions	
of the 2016 Act to remove support from failed	
asylum-seeking families who have no right to	
remain in the UK.	
Considering whether to more carefully control	No response
visa availability where a country does not co-	
operate with receiving their own nationals	
who have no right to be in the UK.	
Increasing the early removal provision for	No response
Foreign National Offenders who leave the UK	
from 9 months to 12 months to encourage	

departure and also add a new 'stop the clock'	
provision so that they must complete their	
sentence if they return. This would be in	
addition to any sentence for returning in	
breach of a deportation order.	
Amending the list of factors for consideration	No response
of granting immigration bail and the	
conditions of immigration bail.	
Placing in statute a single, standardised	No response
minimum notice period for migrants to access	'
justice prior to enforced removal and confirm	
in statute that notice need not be re-issued	
following a previous failed removal, for	
example where the person has physically	
disrupted their removal.	
·	the list of factors for consideration of Immigration
	the list of factors for consideration of Immigration
· · · ·	e Immigration Act 2016 (legislation.gov.uk), to
include an individual's compliance with	
To what extent, if at all, do you agree or	No response
disagree with this proposal?	
· · · · · · · · · · · · · · · · · · ·	round providing prior notice of a set period (known
	ual is removed. This notice period provides the
	ng legal challenges ahead of removal. In your view,
should this notice period be:	
1. A minimum of 72 hours, as is currently the	No response
case	
2. 5 working days	
3. 7 calendar days	
4. Other length of time (please specify and	
explain your answer)	
	her feedback on the proposals in chapter 8. In
particular, the Government is keen to u	
	Please see our answer to Question 3 which is
proposals could be improved to make sure the	equally applicable in this context.
objective of enforcing and promoting	and a series of the series of
compliance with immigration laws, ensuring	
the swift return of those not entitled to be in	
the UK is achieved;	
·	
(b) Whether there are any potential	
challenges that you can foresee in the	
approach the Government is taking around	
removals.	
Public Sector Equality Duty (and other ge	neral questions)
42. Below is a list of protected characteristi	
• Age	•
• Disability	
Gender reassignment	
Marriage and civil partnership	
Pregnancy and maternity	

- Sex
- Sexual orientation

From the list of areas below, please select any areas where you feel intended reforms present disproportionate impacts on individuals protected by the Equalities Act.

Please expand on your answer for any areas you have selected, providing data (where applicable),

further information and detailed reasons.	a nave selected, providing data (where applicable),
Protecting those Fleeing Persecution, Oppression and Tyranny (Chapter 2)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
Ending Anomalies and Delivering Fairness in British Nationality Law (Chapter 3)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
Disrupting Criminal Networks and Reforming the Asylum System (Chapter 4)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
Streamlining Asylum Claims and Appeals (Chapter 5)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
Supporting Victims of Modern Slavery (Chapter 6)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
Disrupting Criminal Networks Behind People Smuggling (Chapter 7)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers, but also children who have (or are in families with) other protected characteristics. Please see our response to Question 3 for more detail.
Enforcing Removals including Foreign National Offenders (FNOs) (Chapter 8)	Together has serious concerns about impact of proposals on child refugees and asylum-seekers,

	but also children who have (or are in families with) other protected characteristics.
	Please see our response to Question 3 for more detail.
, , , , , , , , , , , , , , , , , , , ,	ded reforms do you feel there are likely to be the ons against the listed protected characteristics?
Protecting those Fleeing Persecution, Oppression and Tyranny (Chapter 2)	Tick
Ending Anomalies and Delivering Fairness in British Nationality Law (Chapter 3)	Tick
Disrupting Criminal Networks and Reforming the Asylum System (Chapter 4)	Tick
Streamlining Asylum Claims and Appeals (Chapter 5)	Tick
Supporting Victims of Modern Slavery (Chapter 6)	Tick
Disrupting Criminal Networks Behind People Smuggling (Chapter 7)	Tick
Enforcing Removals including Foreign National Offenders (FNOs) (Chapter 8)	Tick

44. Thinking about any potential equality considerations for the intended reforms in each of the areas, are there any mitigations you feel the Government should consider? Please give data (where applicable) and detailed reasons.

To develop a rights-respecting system, the UK Government should conduct a Child Rights Impact Assessment (CRIA) of its proposals as a matter of urgency. This will enable any gaps or concerns to be identified and addressed. To be effective, this assessment must be subject to ongoing review.

Please refer to Question 3 for more detail.

45. Is there any other feedback on the New Plan for Immigration content that you would like to submit as part of this consultation?

Children have a right to be heard in decisions that affect them and to have their views taken into account (Article 12 UNCRC). This requires that children have access to child-friendly information on the current proposals and an opportunity to express their views in a format which is accessible to them, including language, disability and other factors.

We would welcome the UK Government's reflections on what consultation has taken place to ascertain the views of refugee and asylum-seeking children, and what more could be done to ensure their voices are heard and inform the proposed changes.

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For further information, please contact Naomi Sutton, Policy and Communications Assistant

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